







# 2015 FINANCIAL FORECAST & 2016 BUDGET PROCESS

Prepared for Finance Committee Meeting April 6, 2015

## **Executive Summary**

- Today's presentation is to share the current FY 2015 Financial Forecast and begin the budgeting process for FY 2016.
- Critical contextual factors to consider with the 2015 financial forecast:
  - Significant lessons learned after 2 open enrollment's allow better view on operational realities
  - Significant and unforeseeable impacts to revenue and costs
  - Most State-based exchanges experienced similar turbulence
  - Current 2015 Forecast is running close to the 2015 Adjusted Budget
- However, the final 2016 budget will require significant revenue and cost adjustment to attain and maintain financial sustainability
- Near-term (12+ mos.) firm cash management is critical
- Smart targeted investments are essential to improving customer enrollment experience for Open Enrollment 3.o



## Today's Goals

### Today's Meeting Goals:

- i. Review 2015 Impact Analysis & Financial Forecast
- ii. Input: Policy Guidance for Year-end Expense Management
- iii. Review 2016 Budget Process
- iv. Input: Policy & Assumptions Guidance for Budgeting



## 2015 FY Forecast: Hindsight Analysis

- Significant variables introduced this year, both planned AND unplanned from 2015's Critical Assumptions:
  - i. (+) No additional Federal Level I or II Grants pursued
  - ii. (+) Earned revenue collection
  - iii. (-) Shared Eligibility System fully functional
  - iv. (-) Complete-system testing
  - v. (-) Carrier EDI completion
  - vi. (+) First year for renewals & auto-renewals
  - vii. (+) Maintain Non-Financial Assistance Customer Volume
  - viii. (+) Decision Support Tools in place
  - ix. (-) Service Center efficiencies/capacity gained
  - x. (-) Sufficient CBMS access
  - xi. (-) Fully-staffed leadership & management teams
  - xii. (-) Stable plan pricing

**Take**away: Recognizing the many inter-dependent and complex assumptions is critical context for both the expected 2015 actuals and 2016 Budget reality.

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## 2015 FY Forecast: Hindsight Analysis

Unforeseeable Operational Revenue Impacts	Financial Impact
Cover Colorado	Above forecast fund transfer (+\$5m)
No-cost Federal Grant Extension	Extended tech development into 2015
Medicaid member support	CMS matching funds N/A
APTC average amount decline	Affordability-impacted Volume/Revenue
Partial Supp. Federal Grant awarded, Cash Pending	\$6m received of \$8m requested
Broad Market Assessment Timing	Revenue delayed 1 Qtr
Carrier Assessment Timing	Revenue delayed 2 Qtrs
Ancillary Product Development	Development delayed
SHOP Fees	System-impacted Volume/Revenue
Plan pricing decrease	Assessment-basis lower than forecast

**Take**away: Nearly all revenue lines experienced unforeseeable challenges.



## 2015 FY Forecast: Hindsight Analysis

Unforeseeable Operational Expense Impacts	Financial Impact
Eligibility System (SES) functionality/complexity	Most revenue and expense areas impacted
Understaffing: turnover rate	Institutional knowledge, efficiency, productivity, recruiting
Medicaid support volume	Most revenue and expense areas impacted
Carrier interface complexity	Programming, reconciliation, case management
APTC Index decline of 20% > Net premium increase	Affordability, Channel Support, consumer confusion, call routing, customer communications
Inter-state & federal agency complexities	Opportunity Cost, 'speed-to-repair' rate, programming
High Yrover-Yr. Plan switch volume	Service Ctr, HCG's, Brokers
Audit & Oversight volume, depth, breadth	Opportunity Cost, staffing
Medicaid<>APTC Policy differentials	High case management levels
Complex family incomes, system interfaces	Service Ctr, HCG's, Brokers, Simultaneous Enrollments
SHOP Financial Management System defects	Manual processing

**Take**away: significant cost driver impact potential from external forces and decisions.



# 2015 FY Forecast: Foresight Analysis

2015- 2016 Continuing Impacts	Financial Impact
SES 3.0 investment	Net impact +/- cost/savings neutral
Continuing Medicaid support volumes	Service Center, Brand confusion, Channel capacity>Enrollments prevented, Medicaid match
End-to-End review	TBD
Staffing additions required for OE3 prep	Initial twelve positions , with addl. 15-20 positions reqd.
Service Center Strategy	Efficiency Gains; Vendor re-negotiations; Sustaining case mgt. requirements; Reduce Service Levels
Alternative supplemental revenue sources	Staff capacity restricted
Staff recruiting	Recruiter costs
Agency/County/SC call routing strategy	Process alignment
Carrier Interfaces	Programming, reconciliation
Cash Management Critical	Utilize cash reserves to cover funding timing gap

**Take**away: Room for developing cost savings and revenue opportunity will require policy shifts, efficiency opportunities taken, discipline, and creativity.



Net Change in Cash/Net Income Accrued	\$21,148,466	\$26,992,818		\$13,736,613
Total Expenditures	\$88,679,099	\$63,338,429		\$73,799,483
Implementation/Enhancement Costs/SES beginning in 2015				\$170,000
Total Expenditures		\$63,338,429	\$72,968,107	\$73,629,483
Contingency				\$500,000
Technology Expense		\$9,214,027	\$16,266,006	\$15,848,649
Technology CAPEX		\$20,322,215	\$19,641,484	\$15,231,915
Operations		\$2,322,821	\$2,322,821	\$2,632,834
Customer Service Center		\$13,639,902	\$16,814,902	\$21,280,206
Assistance Network		\$6,050,000	\$6,050,000	\$6,039,501
Marketing		\$4,806,000	\$4,806,000	\$4,771,736
General & Administrative	400,0.3,033	\$6,983,464	\$7,066,894	\$7,324,642
Operating/Technology Budget FY14/15	\$88,679,099			
Total Income	\$109,827,565	\$90,331,247		\$87,536,096
Total Temporary Revenue Sources	<u>\$101,186,615</u>	<u>\$71,114,664</u>		\$70,727,456
Interest Income	<u>\$31,377</u>	<u>\$0</u>		<u>\$46,051</u>
Revenue from CoverColorado	\$14,992,000	\$8,500,000		\$14,035,553
Federal Grant Funding	\$86,163,238			\$56,645,852
Total Sustainable Revenues	<u>\$8,640,950</u>	\$19,216,583		<u>\$16,808,640</u>
Foundation Grants - Actual & Estimated	\$1,478,655	\$2,500,000		\$2,500,000
SHOP	\$0	\$0		\$119,980
Sponsorship	\$0	\$0		\$20,000
Vision	\$0	\$0		\$8,660
Revenue from Ancillary Products	ćo	ćo		ćo cco
Revenue from Premium Tax Credit Donations	\$5,000,000	\$5,000,000		\$5,000,000
special bload Market Assessment	,30	\$0,302,300		\$3,500,000
Exchange Revenue from Admin Fees Health Plans  Special Broad Market Assessment	\$2,162,295	\$5,154,083 \$6,562,500	\$5,660,00	
Revenue Assumptions	ć2 452 205	ĆE 454 000		¢E 660 000
Special Broad Market Assessment		\$1.25		\$1.25
Admin Fee (Changes occur on January 1)		1.4%		1.4%
Premium Assumptions	Audited*	Budget	Budget	Est Cash
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	FY 2014	FY 2015	FY 2015	FY 2015
Budget does not include additional major projects beyond SES and excludes dep	reciation/prepaid noncash a	mortization in (	excess of \$10 r	nil per year.

Used change in cash position in audit. Assumed all revenues were cash (included some receiveables) Payables on 6/30/14 \$9,019,879

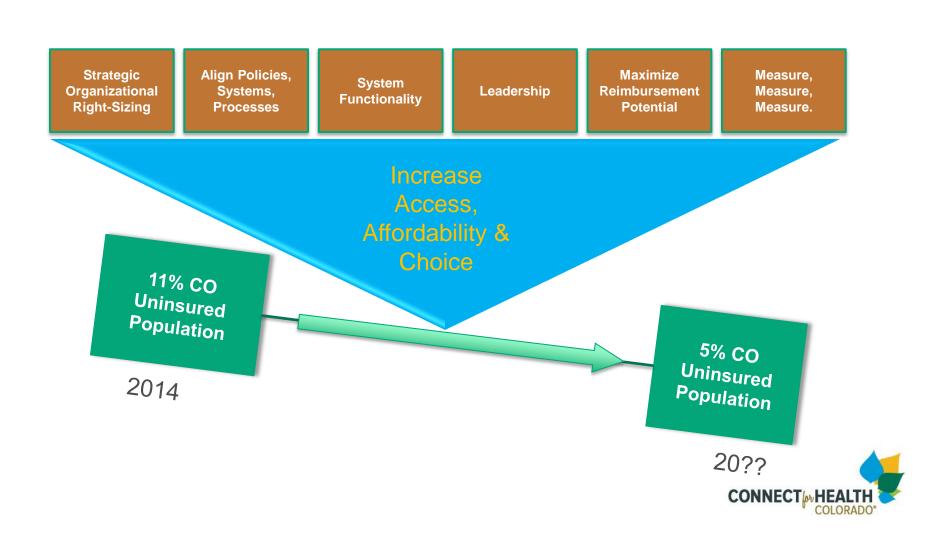
#### Takeaways:

Revenue: Cover CO \$5m better than estimate; Market assessment & federal grant delays will catch up; revenue is on track with budget.

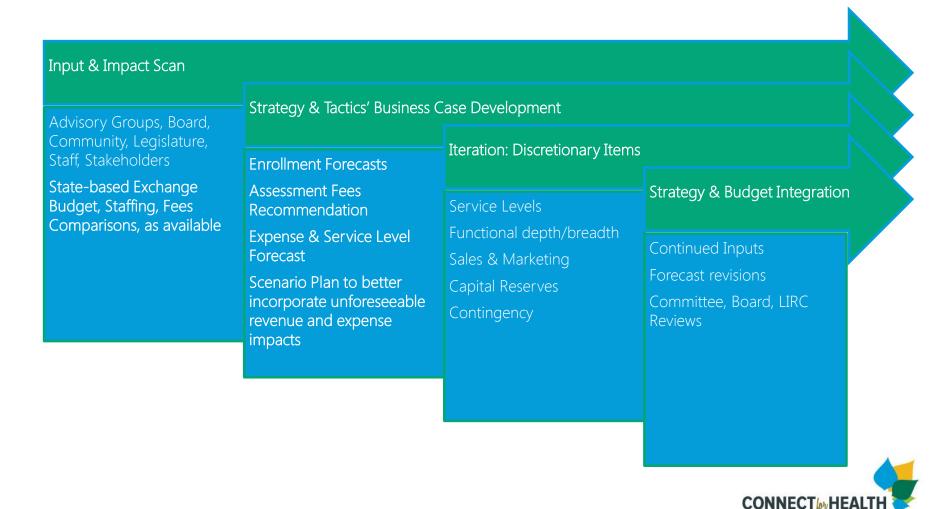
Expenses: Service Center over forecast; all other budget lines close to forecast, but masking lost opportunities.

<sup>\*\* \$3,175,000</sup> increase in call center costs, \$4,289,000 in Oracle licenses and support, VM's \$182,000, \$83,000 in expanded office rent. Note - moved SES from Capex to Operating Expense

## Sustainability



## **2016 Budget Process**



Financial Scenario Planning								
Model Assumptions								
Assumes year-to-year premium revenue growt	h of 20% (mix of a	members and p	remium increases	, cash ection	ns dip in			
1st and 2nd calendar quarters 15%/10% respe	•	•						
Budget does not include additional major proje	cts beyond SES a	nd excludes de <sub>l</sub>	preciation/prepaid	l 🖍 🔏 cash amorti	zation in excess	of \$10 mil per y	ear.	
	FY 2014	FY 2015	FY 2016	FY2017	FY 2016	FY 2017	FY2018	
Premium Assumptions	Audited*	Cash Forecast	Previous Forecast	Previous Forecast	Draft-Cash Basis	Draft-Cash Basis	Draft-Cash Basis	
December of Fiscal YR Medical Premium		39,000,000			46,800,000	56,160,000	67,392,000	
Effectuated Enrollments		111,429	105,677	122,375	133,714	160,457	192,549	
Average Estimated Premium pmpm		\$350	\$363	\$381	TBD	TBD	TBD	
Admin Fee (Changes occur on January 1)		1.4%	1.4% - 1.8%	1.8% - 2.8%	1.4% - 3.5%	3.5%	3.5%	
Special Broad Market Assessment		\$1.25	\$1.60	\$1.60	\$1.80	\$1.80	\$1.80	
Revenue Assumptions								
Total Income	\$109,827,565	\$87,536,096	\$27,321,619	\$26,262,740	\$37,031,000	\$44,134,000	\$34,539,000	
								4
Total Expenditures	\$88,679,099	<u>\$73,629,483</u>	<u>\$26,000,000</u>	\$26,000,000	\$37,031,000	<u>\$44,134,000</u>	<u>\$34,539,000</u>	
Implementation/Enhancement Costs/SES		\$170,000			\$5,290,000	\$750,000	\$750,000	
Savings from SES Fix					(\$2,611,000)	(\$3,100,000)	(\$3,100,000)	_
Total Expenditures	\$177,358,198	\$73,799,483	\$26,000,000	\$26,000,000	\$39,710,000	\$41,784,000	\$32,189,000	
Net Change in Cash/Net Income Accrued	(\$67,530,633)	\$13,736,613	\$1,321,619	\$262,740	(\$2,679,000)	\$2,350,000	\$2,350,000	
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#### **Take**aways:

- i. Draft Financial Scenario Tool to model rates/revenues/costs/enrollments/unforeseens
- ii. Expenses currently matched to revenue modelling to illustrate goals
- iii. Full-cycle OE completed: better informed for financial planning, rate-setting, expense goals
- iv. Capital Budget included in 2015; 2016 and beyond forecasts not comparable to early years
- v. Original forecast included rate increases, and minimal/optimal costs planned
- vi. Significant expense planning is now key

# **Critical Budget Assumptions**

## Input: Policy & Prioritization Guidance:

- 1. Customer Service Levels: TBD
- 2. Medicaid Support levels: % TBD
- 3. Medicaid Reimbursement: \$TBD
- 4. CBMS Access
- 5. Assessment Fees' increases
- 6. Assistance Network financial support
- 7. Utilize Cash Reserves for funding Revenue timing gap
- 8. Marketing breadth/depth



## Next Steps: 2016 Budget Process

#### Input & Impact Scan Strategy & Tactics' Business Case Development Advisory Groups, Board, Community, Legislature, Staff, Iteration: Discretionary Items Tiered by ROI/SROI value State-based Exchange Budget, propositions, regulatory & system Strategy & Budget Integration requirements Service Levels **Enrollment Forecasts** Assessment Fees Sales & Marketing Recommendation Capital Reserves Forecast revisions **Expense & Service Level Forecast** Committee, Board, LIRC Reviews Contingency Scenario Plan to better incorporate unforeseeable revenue and expense impacts

